

PARLIAMENT



OF VICTORIA

DRUGS AND CRIME PREVENTION COMMITTEE

# INQUIRY INTO PEOPLE TRAFFICKING FOR SEX WORK

JUNE 2010



**PARLIAMENT OF VICTORIA**

---

**DRUGS AND CRIME PREVENTION COMMITTEE**

**INQUIRY INTO PEOPLE TRAFFICKING FOR SEX WORK**

**Final Report**

**June 2010**

Ordered to be printed

**by Authority**  
**Government Printer for State of Victoria**

**No. 312 Session 2006–2010**

The Report was prepared by the Drugs and Crime Prevention Committee.

Drugs and Crime Prevention Committee  
Inquiry into People Trafficking For Sex Work – Final Report

DCPC, Parliament of Victoria

ISBN: 978-0-9804595-4-8

**Drugs and Crime Prevention Committee**

Parliament House, Spring Street  
Melbourne Vic 3002  
Phone: (03) 8682 2810  
Fax (03) 8682 2808  
Email: [sandy.cook@parliament.vic.gov.au](mailto:sandy.cook@parliament.vic.gov.au)  
Website: [www.parliament.vic.gov.au/dcpc](http://www.parliament.vic.gov.au/dcpc)

# Contents

Drugs and Crime Prevention Committee – 56th Parliament	i
Functions of the Drugs and Crime Prevention Committee	ii
Terms of Reference	ii
Chair’s Foreword	iii
Recommendations	v
Part 1 – Introduction	1
1. The Inquiry	1
A crime against humanity	1
Background to the Inquiry	2
A role for Victoria?	3
The current Inquiry	4
Challenges to developing strategies	4
The Inquiry process	5
Definitions and terminology	7
Part 2 – Contextualising Sex Trafficking	11
2. Putting Trafficking in its Historical Context	11
A history of trafficking and responses to address it	11
White slavers and global traffickers – a continuum?	15
3. The Extent of Sex Trafficking – How big a problem is it?	17
International data	17
Domestic data – The extent of the problem in Australia	27
Future directions	31
4. The Nature and Stages of Sex Trafficking	35
The core features of trafficking	37
Recruitment of victims	37
Facilitating entry to Australia – use and abuse of process	40
Exploitation – the chains of economic bondage	45
The issue of consent	49
5. Trafficking: Its Causes, Impact and Consequences	51
Introduction	51
The causes of trafficking	51
Sex trafficking: Its impact and effects on women	57
6. Sex Trafficking: Law and Legal Issues	63
Introduction	63
International law	63
Australian national law	69
The law in Victoria	77
Conclusion	84

Part 3 – National Approaches to Address Trafficking	85
7. Commonwealth Strategies to Address Sex Trafficking	85
Introduction	85
International aid and development	86
Regional support strategies	88
Policing sex trafficking	91
Communication Awareness Strategy	92
Visa regimes	93
8. The Investigation and Prosecution of Sex Trafficking Offences in Australia	97
Introduction	97
Investigating sex trafficking offences	97
Prosecuting people trafficking for sexual servitude	104
Conclusion	113
9. Conceptualising Sex Trafficking and Critiquing Trafficking Policy	115
Trafficking as a law and order issue	115
Trafficking as a migration/border control issue	117
Trafficking as a human rights issue	118
Human rights as gendered rights	120
Part 4 – The Nature, Oversight And Regulation of the Sex Industry	121
10. Sex Trafficking: Debates and Divisions	121
Trafficking in women: Polarised perspectives	121
The neo abolitionist view on sex trafficking	122
The views of sex work advocates on trafficking and its relationship to the sex industry	124
Conclusion	128
11. The Sex Industry in Victoria: Nature, Oversight and Regulation	129
Introduction	129
Regulating sex work in Victoria	129
The nature of the industry	130
Criticisms of the Victorian model of regulation	136
Part 5 – Strategies at a Local Level	141
12. Monitoring the Sex Industry in Victoria with specific reference to Sex Trafficking	141
Introduction	141
The legal framework	141
Compliance inspections	142
Right of entry	147
The role of local government	148
Liaison and cooperation between the states and the Commonwealth	150
A separate and specialist agency to regulate the sex industry and monitor trafficking?	152
Conclusion	153
13. Demand Side Strategies: Addressing the Purchasers	157
Introduction	157
Legal penalties for men who purchase sexual services from trafficked women	158
Other (non-criminal) strategies to penalise men who purchase sex from (trafficked) women	165
Conclusion	166

14.	Awareness of Sex Trafficking: The Need for Information, Education and Training	167
	Introduction	167
	Educating the purchasers of commercial sex services	167
	Making information available for trafficked women	172
	Sex workers and people associated with the sex industry	174
	The general public	175
	Prosecutors, judges, lawyers and jurors	181
	Police, immigration and state regulatory officers	183
	NGOs, service providers and other professionals	184
	Conclusion	185
Part 6 – Cross-jurisdictional Responsibilities		189
15.	Victim Support	189
	Introduction	189
	Criticisms of victim support approaches	189
	Commonwealth support for trafficked women	191
	Victims as witnesses – The need for protection and support	194
	Repatriation, reintegration and resettlement	197
	Supporting victims of trafficking in Victoria	200
	Conclusion	209
16.	Sex Trafficking: The Need for Coordination of Policy and Services	213
	Introduction	213
	Global and regional coordination	213
	National coordination	215
	State and local coordination	217
	Coordination issues at operational level	218
	Conclusion	220
Part 7 – The Way Forward		225
17.	Concluding Remarks: Future Directions for Addressing Sex Trafficking – The need for targeted research	225
	Introduction	225
	Researching human trafficking: The need for a better knowledge base	225
	Current challenges in researching trafficking	228
	Future research	229
	Evaluation	231
	Trafficked women's stories	232
	Conclusion	233
Appendix 1:	List of submissions	235
Appendix 2:	Witnesses appearing at public hearings	239
Appendix 3:	Interstate meetings	241
Appendix 4:	Forums and conferences	243
Appendix 5:	Women's statements: An open message of thanks to the Justices of the High Court of Australia	245
Bibliography		249

## Bibliography

- Anti-Slavery International 2005, *Protocol for identification and assistance to trafficked persons and training kit*, Anti-Slavery International, London.
- Asia Regional Trafficking in Persons Project (ARTIP) 2005, 'Project design document', Bangkok, Accessed at <http://www.artipproject.org>, 18 September 2009.
- Association of South-east Asian Nations (ASEAN) 2007, 'Criminal justice responses to trafficking in persons: ASEAN practitioner guidelines', Jakarta, Accessed at <http://www.aseansec.org>, 18 September 2009.
- Attorney-General's Department 2008a, 'People trafficking', Canberra, Accessed at <http://www.ag.gov.au>, 18 September 2009.
- Attorney-General's Department 2008b 'Guidelines for NGOs working with trafficked people', a publication by the Working Group of the National Roundtable on People Trafficking, Accessed at <http://www.hreoc.gov.au/>, 18 September 2009.
- Attorney-General's Department 2009a, 'Australian Government Anti People Trafficking strategy', Australian Government fact sheet, Accessed at <http://www.ag.gov.au/peopletrafficking>, 18 September 2009.
- Attorney-General's Department 2009b, 'People trafficking', Accessed at <http://www.ag.gov.au>, 21 January 2010.
- Attorney-General's Department 2009c, 'Trafficking in persons: The Australian Government Response', Inaugural report of the Anti People Trafficking Interdepartmental Committee, Canberra, Accessed at <http://www.ag.gov.au/>, 18 September 2009.
- AusAID 2009a, 'People trafficking and child exploitation: Australia's aid program response', Canberra, Accessed at <http://www.ausaid.gov.au>, 18 September 2009.
- AusAID 2009b, 'Australia's approach to eliminating violence against women', Canberra, Accessed at <http://www.ausaid.gov.au>, 18 September 2009.
- Australian Federal Police (AFP) 2008a, 'Sex trafficking syndicate smashed', National media release, 7 March.
- Australian Federal Police (AFP) 2008b, 'Stopping human trafficking', Canberra, Accessed at [http://www.afp.gov.au/international/human\\_trafficking.html](http://www.afp.gov.au/international/human_trafficking.html), 18 September 2009.
- Australian Federal Police (AFP) 2008c, *Annual Report 2007–2008*, AFP, Canberra.
- Australian Institute of Criminology (AIC) 2008, 'People smuggling versus trafficking in persons: what is the difference?', *Transnational Crime Brief*, no. 2.
- Australian Institute of Criminology (AIC) 2009a, 'Labour trafficking: key concepts and issues', *Transnational Crime Brief*, no. 3, March.
- Australian Institute of Criminology (AIC) 2009b, 'Labour trafficking: prosecutions and other proceedings', *Transnational Crime Brief*, no. 5, June.
- Australian Institute of Criminology (AIC) 2009c, 'Trafficking in persons monitoring report July 2007-December 2008', *AIC Reports: Monitoring Reports*, no. 6, prepared by J Joudo Larsen, J Lindley & J Putt, Australian Institute of Criminology, Canberra.
- Australian National Audit Office (ANAO) 2009, 'Management of the Australian Government's action plan to eradicate trafficking in persons', The Auditor-General audit report no. 30, Canberra.

- Babor, T, Caetano, R, Casswell, S, Edwards, G, Giesebrecht, N, Graham, K, Grube, J, Gruenewald, P, Hill, L, Holder, H, Homel, R, Osterberg, E, Rehm, J, Room, R & Rossow, I 2003, *Alcohol: No ordinary commodity – Research and public policy*, Oxford University Press, Oxford.
- Bell, A 2009, 'Trafficking and the commercial sexual exploitation of children', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2-4 September 2009, pp.45–46. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Berman, J 2005, 'The left, the right, and the prostitute: The making of U.S. Antitrafficking in Persons Policy', *Tulane Journal of International & Comparative Law*, no. 14, pp.269–295 (2005–2006).
- Bernstein, S 2007, *Temporarily yours. Intimacy, authenticity, and the commerce of sex*, University of Chicago Press, Chicago, Ill.
- Bertone, AM 2000, 'Sexual trafficking in women: international political economy and the politics of sex', *Gender Issues*, vol. 18, no. 1, pp.4–22.
- Bindel, J 2006, *Press for Change: A Guide for Journalists Reporting on the Prostitution and Trafficking of Women*, Coalition Against Trafficking in Women.
- Blagojevich, R R 2006, *Governor Blagojevich announces new anti-human trafficking training program for law enforcement*, Office of the Governor – Rod R. Blagojevich, National Media release, 14 December.
- Bonneau, L 2009, 'IOM's Response to Trafficking in Persons – building effective national frameworks and promoting regional co-operation', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2-4 September 2009, pp.12–14. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Brown, E 2007, 'The ties that bind; migration and trafficking of women and girls for sexual exploitation in Cambodia', International Organization for Migration, Accessed at <http://www.iom.int>, 18 September 2009.
- Buettner, D 2009, 'Gender equality: A necessity to combat human trafficking', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2-4 September, pp.52–54. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Burn, J 2009, 'Prioritising protection – a new visa framework for trafficked people', *Bulletin*, vol. 41, pp.3–10.
- Carrington, K & Hearn, J 2003, 'Trafficking and the sex industry: from impunity to protection', Current Issues Brief no. 28, Parliament of Australia, Canberra.
- City of Sydney 2006, *City of Sydney Adult Entertainment and Sex Industry Premises Development Control Plan 2006*, April.
- Consumer Affairs Victoria (CAV) 2009, *Working in Victorian brothels*, An independent report into the Victorian brothel sector, prepared by Sharon Pickering, Jane Maree Maher & Alison Gerard, Monash University, June. Accessed at <http://www.consumer.vic.gov.au/>, 28 January 2010.
- Craig, Natalie 2007, 'Sex slave wins abuse claim', *The Age*, 29 May, p.4.
- Criminal Justice Commission 1991, *Regulating Morality? An Inquiry into Prostitution in Queensland* (Chair, Sir Max Bingham QC), Research and Coordination Division, Brisbane.



- David, F 2007, 'Law enforcement responses to trafficking in persons: challenges and emerging good practice', *Trends and Issues in Crime and Criminal Justice*, no. 347, Australian Institute of Criminology, Canberra.
- David, F 2008a, 'Trafficking of women for sexual purposes', *Australian Institute of Criminology Research and Public Policy Series*, no. 95, Australian Institute of Criminology, Canberra.
- David, F 2008b, 'Prosecuting trafficking in persons: known issues, emerging responses', *Trends and Issues in Crime and Criminal Justice*, no. 358, Australian Institute of Criminology, Canberra.
- Debeljack, J, Kneebone, S, Cullen, M & Ransom F 2009, 'The legislative framework for combating trafficking in persons', Monash University Castan Centre for Human Rights Law, Melbourne.
- Department of Families, Housing, Community Services and Indigenous Affairs 2009, *People trafficking*, Accessed at <http://www.fahcsia.gov.au/sa/women/progserv/violence/Pages/peopletrafficking.aspx>, 8 February 2010.
- Department of Foreign Affairs and Trade 2009, 'Commonwealth anti-trafficking legislation', Canberra, Accessed at [http://www.dfat.gov.au/illegal\\_immigration/laws.html](http://www.dfat.gov.au/illegal_immigration/laws.html), 18 September 2009.
- Ditmore, M 2005, 'Trafficking in lives: How ideology shapes policy', in K Kempadoo, J Sanghera & B Pattaniak (eds), *Trafficking and Prostitution Reconsidered* (Ch 6), Paradigm, London.
- Doezema, J 2000, 'Loose women or lost women? 'The re-emergence of the myth of white slavery in contemporary discourses of trafficking in women', *Gender Issues*, vol. 18, no. 1, pp.23–50.
- Ekberg, G 2004, 'The Swedish law that prohibits the purchase of sexual services: Best practices for prevention of prostitution and trafficking in human beings', *Violence Against Women*, no.10, pp.1187–1218.
- Ekberg, G 2007, 'Prostitution, trafficking and demand: Making the links', Speech given at the Glasgow Inter Agency Group on Trafficking Conference, 5 December 2007, Glasgow, Scotland.
- Evans, C 2009, *Improved support for trafficking victims*, Media release, Department for Immigration and Citizenship, 17 June.
- Evans, D 2009, 'The Pacific Transnational Crime Network: How it can assist with detection and investigation of human trafficking in the Pacific', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2–4 September, 2009, pp.14–16. Proceedings Papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Farley, M, Baral, I, Kiremire, M & Sezgin, U 1998, 'Prostitution in five countries: Violence and post-traumatic disorder', *Feminism and Psychology*, vol. 8, no. 4, pp.405–426.
- Farley, M, Bindel, J and Golding, J.M. 2009, *Men Who Buy Sex: Who they buy and what they know*. Eaves, London.
- Fergus, L 2005, 'Trafficking in women for sexual exploitation', Australian Centre for the Study of Sexual Assault, briefing no. 5, June, Melbourne.
- Finckenauer, J 2001, 'Russian transnational organised crime and human trafficking', in D Kyle & R Koslowski (eds), *Global Human Smuggling – Comparative Perspectives*, pp.166–186, The John Hopkins University Press, Baltimore.
- Fitzgerald Report* 1989, Report of a Commission of Inquiry Pursuant to Orders in Council (Chair, GE Fitzgerald QC), Government Printer, Brisbane.

- Ford, M 2001, *Sex slaves and legal loopholes: exploring the legal framework and federal responses to the trafficking of Thai 'contract girls' for sexual exploitation to Melbourne, Australia*, Victoria University on behalf of Project Respect, Accessed at <http://projectrespect.org.au/files/sexslaves.pdf>, 18 September 2009.
- Gallagher, AT 2001, 'Human rights and the new UN Protocols on Trafficking and migrant smuggling: A preliminary analysis', *Human Rights Quarterly*, vol. 23, no. 4, November, pp.975–1004.
- Gallagher, AT 2009a, 'Human rights and human trafficking: quagmire or firm ground? A response to James Hathaway', *Virginia Journal of International Law*, vol. 49, no. 4, pp.789–848.
- Gallagher, AT 2009b, 'Prosecuting and adjudicating trafficking in persons cases in Australia: obstacles and opportunities', Paper presented at the National Judicial College of Australia Twilight Seminar on Human Trafficking, State Library of New South Wales, 15 June.
- Gallagher, AT & Holmes P 2008, 'Developing an effective criminal justice response to human trafficking: Lessons from the front line', *International Criminal Justice Review*, vol. 18, no. 3, pp.318–343.
- Gallagher, A & Pearson E 2008, 'Detention of trafficked persons in shelters: a legal and policy analysis', Asia Regional Trafficking in Persons Project, at <http://www.artipproject.org/>
- Global Programme Against Trafficking in Human Beings 2003, *Coalitions Against Trafficking in the Philippines*, UNODC, Vienna.
- Goodwin-Gill, GS & McAdam, J 2007, *The refugee in international law*, Oxford University Press, Oxford.
- Harcourt, C, Egger, S, & Donovan, B 2005, 'Sex work and the law', *Sexual Health*, vol. 2, pp.121–128.
- Healy, C 2009, 'How would we know?', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2–4 September, 2009, pp.54–55. Proceedings Papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Herzog, S 2008, 'The lenient social and legal response to trafficking in women', *Journal of Contemporary Criminal Justice*, vol. 24, no. 3, pp.314–333.
- Hindle, Karen, Barnett, Laura & Casavant, Lyne 2008, *Prostitution: A review of legislation in selected countries*, Revised report, Legal and Legislative Affairs Division, Parliamentary Library of Canada, Accessed at <http://www2.parl.gc.ca/Content/LOP/ResearchPublications/prb0329-e.htm>, 25 March 2010.
- Holmes, P 2002, 'Law enforcement cooperation with non government organisations, with reference to protection of victims and victims as witnesses', Paper presented at Conference on Prevention of and Fighting Against Trafficking in Human Beings with a Particular Focus on Enhancing Cooperation in the Process of European Enlargement, Brussels, September.
- Hotaling, N 2003, 'Increased demand resulting in the flourishing recruitment and trafficking in women and girls', Presentation to the Expert Meeting on Prevention of International Trafficking and Promotion of Public Awareness Campaign, Seoul, South Korea, September 23–24.
- Huda, S 2006, 'Integration of the human rights of women and a gender perspective, Report of the Special Rapporteur on the Human Rights Aspects of the Victims of Trafficking in Persons, Especially Women and Children', Paper presented to the UNHCR, Geneva, 20 February.
- Hughes, DM 2004, 'Best practices to address the demand side of sex trafficking', Women's Studies Program, University of Rhode Island.

- Human Rights Watch 2002, 'A human rights approach to the rehabilitation and reintegration into society of trafficked victims', Paper prepared by Widney Brown for Human Rights Watch and presented to the '21<sup>st</sup> Century Slavery – The Human Rights Dimension to Trafficking in Human Beings' Conference, Rome, Italy, May, Accessed at: <http://www.hrw.org/en/news/2002/05/13/human-rights-approach-rehabilitation-and-reintegration-society-trafficked-victims>, 11 March 2010.
- International Centre for Migration Policy Development (ICMPD) 2004, *Regional standard for anti-trafficking training for judges and prosecutors in South Eastern Europe*, ICMPD, Vienna.
- International Organisation for Migration (IOM) 1995, *Trafficking and prostitution: The growing exploitation of migrant women from Central and Eastern Europe*, IOM, Geneva.
- International Organisation for Migration (IOM) 2003, *Is trafficking in human beings demand driven? A multi country pilot study*, Report prepared for the International Organisation for Migration by Bridget Anderson & Julia O'Connell Davidson, IOM, Geneva.
- International Organisation for Migration (IOM) 2007, *Basic principles for protection and direct assistance of victims of trafficking*, IOM, Geneva.
- International Organisation for Migration (IOM) 2007b, *Handbook on direct assistance for victims of trafficking*, IOM, Geneva.
- International Organisation for Migration (IOM) 2008, 'Human trafficking: new directions for research', Cairo, 11–12 January, Accessed at <http://www.iom.int>, 18 September 2009.
- International Organisation for Migration (IOM) 2009a, 'IOM's response to trafficking in persons', Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2–4 September.
- International Organisation for Migration (IOM) 2009b, *Caring for trafficked persons – Guidance for health providers*, IOM in association with UN.GIFT and the London School of Hygiene and Tropical Medicine, IOM, Geneva.
- International Organisation for Migration (IOM) 2009c, *IOM's activities on migration data: An overview*, IOM, Geneva.
- Jeffreys S, 2002, 'Prostitution culture: Legalised brothel prostitution in Victoria, Australia', Talk given at Swedish Ministry of Gender Equality Seminar on the Effect of Legalisation of Prostitution, Stockholm, 6 November 2002.
- Kneebone, S 2009, 'Refugees, crime and security: the trafficking-refugee nexus', Paper prepared for the Refugees Futures Conference, 10–12 September.
- Kulick, D 2003, 'Sex in the new Europe: The criminalisation of clients and Swedish fear of penetration', *Anthropological Theory*, vol. 3, pp.199–218.
- Laczko, F & Gramegna, MA 2003, 'Developing better indicators of human trafficking', *Brown Journal of World Affairs*, vol. 10, no. 1, pp.179–194.
- Leidholdt, D 2003, 'Prostitution and trafficking: An intimate relationship', in M Farley (ed.), *Prostitution, Trafficking and Traumatic Stress*, pp.167–186, Haworth Press, Binghamton.
- Lindley, J & Davis, K 2009, 'Summary', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2–4 September 2009, pp.2–3. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Malarek, V 2009, *The Johns: Sex for sale and the men who buy it*, Key Porter Books, Toronto
- Marshall, P & Thatun, S 2005, 'Miles away: The trouble with prevention in the greater Mekong area', in Kamala Kempadoo, Jyoti Sanghera & Bandana Pattanaik (eds), *Trafficking and*

- prostitution reconsidered: New perspectives on migration, sex work and human rights*, pp.149–155. Paradigm Publishers, Boulder CO and London.
- Marshall, T 1999, *Restorative justice: An overview*, Home Office, London.
- Martin, L 2008, 'A safe haven', *Pipeline*, The Salvation Army, May, p28–30.
- McSherry, B 2007, 'Trafficking in persons: a critical analysis of the new criminal code offences', *Current issues in criminal justice*, vol. 18. no. 3, pp.385–398.
- McSherry, B & Cullen, M 2007, 'The criminal justice response to trafficking in persons: practical problems with enforcement in the Asia-Pacific region', *Global Change, Peace & Security*, vol. 19, no. 3, 205–220.
- McSherry, B & Kneebone, S 2008, 'Trafficking in women and forced migration: moving victims across the border of crime into the domain of human rights', *The International Journal of Human Rights*, vol. 12, no. 1, pp.67–87.
- Ministry of Justice and the Police (MJP) (Norway) 2004a, *Purchasing sexual services in Sweden and the Netherlands*, a report of the Working Group on the legal regulation of sexual services, MJP, Oslo, 8 October.
- Ministry of Justice and the Police (MJP) (Norway) 2004b, *Purchasing sexual services in Sweden and the Netherlands: Legal regulation and experiences*, abbreviated English version, Accessed at [www.jd.dep.no](http://www.jd.dep.no), 8 February 2010.
- Ministry of Labour (Sweden) 1998, *Kvinnofrid*, Ministry of Labour (Sweden), (English Translation), Stockholm.
- Monto, Martin A & Garcia, Steve 2002, 'Recidivism among the customers of female street prostitutes: Do intervention programs help?', *Western Criminology Review*, vol. 3, no. 2. Accessed at <http://wcr.sonoma.edu/v3n2/monto.html>, 9 April 2009.
- Moskowitz, A 2008, 'Challenges and priorities in prosecuting and adjudicating TIP cases with special focus on South-East Asia and the United States', Paper presented at the Trafficking in Persons Research and Data Forum, 3–4 November.
- Muncie, J 2004, *Youth and crime*, 2<sup>nd</sup> edn, Sage Publications, London.
- Neave, M 1988, 'The failure of prostitution law reform', *Australian and New Zealand Journal of Criminology*, vol. 21, pp.202–213.
- O'Connor, B 2009, 'The Government's response to trafficking in persons', Statement by the Minister for Home Affairs, 17 June, Canberra.
- O'Connor, M & Healy, G 2006, *The links between prostitution and sex trafficking: a briefing handbook*, Joint Project: Coalition Against Trafficking in Women (CATW) and European Women's Lobby (EWL).
- O'Flaherty, D 2005, 'Film Australia: "Trafficked" teachers' notes', *Film Australia*.
- Pacific Trafficking in Persons Forum 2009, Wellington, New Zealand, 2–4 September. Proceedings papers edited by Jade Lindley and Kristen Davis, Australian Institute of Criminology, Canberra.
- Parliament of Australia 2005, 'Government response to the supplementary report of the Parliamentary Joint Committee on the Australian Crime Commission "Inquiry into the trafficking of women for sexual servitude"', Canberra, Accessed at <http://www.aph.gov.au/>, 18 September 2009.

- Parliamentary Joint Committee on the Australian Crime Commission (PJACC) 2004, 'Inquiry into the trafficking of women for sexual servitude', Parliament of the Commonwealth of Australia, Canberra.
- Payne, C 2003, 'Trafficking and sexual servitude in Australia', Department of the Parliamentary Library Vital Issues Seminar, Canberra, 20 August.
- Pell, C., Dabhadatta, J, Harcourt, C, Tribe, K and O'Connor C, 'Demographic migration status, and work-related changes in Asian female sex workers surveyed in Sydney, 1993 and 2003'. *Aust and NZ Journal of Public Health* 2006 April; 30 (2) 157-162.
- Pendleton, M & Jeffreys, E 2008, 'The great divide', in Resourcing health and Education in the Sex Industry, *Red: A magazine for the sex industry*, edition 14, pp.18-20.
- People, J & Trimboli, L 2007, *An evaluation of the NSW Community Conferencing for Young Adults Pilot Program*, NSW Bureau of Crime Statistics and Research, Sydney.
- Perkins, R & Lovejoy, F 2007, *Call girls: Private sex workers in Australia*, UWA Press, Perth.
- Phillips, G 2009, 'Pacific Island countries human trafficking legislation from a human rights perspective', in Pacific Trafficking in Persons Forum 2009, Wellington, New Zealand, 2-4 September, pp.10-12. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Piper, N 2005, 'A problem by a different name? A review of research on trafficking in South-East Asia and Oceania', *International Migration* vol. 43, no. 1/2. pp.203-233.
- Project Respect 2004, 'One victim of trafficking is one too many: counting the human cost of trafficking', Accessed at <http://www.projectrespect.org.au>, 21 September 2009.
- Putt, J 2007, 'Human trafficking in Australia: a research challenge', *Trends and Issues in Crime and Criminal Justice*, no. 338, Australian Institute of Criminology, Canberra.
- Putt, J 2009, 'Welcome', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2-4 September, pp.5-6. Proceedings papers edited by Jade Lindley & Kristen Davis, Australian Institute of Criminology, Canberra.
- Raymond, JG 2003, 'Guide to the new UN trafficking protocol', Accessed at <http://www.no-trafficking.org/>, 21 September 2009.
- Resourcing health & Education in the Sex Industry 2008, *Red: A magazine for the sex industry*, edition 14.
- Ritchie, D 2009, 'Sex trafficking and demand', in Pacific Trafficking in Persons Forum, Wellington, New Zealand, 2-4 September, pp.50-51. Proceedings papers edited by Jade Lindley and Kristen Davis, Australian Institute of Criminology, Canberra.
- Robinson, Tony, Minister for Consumer Affairs 2009, *New laws to stamp out illegal brothels*, Press Release, Department of Consumer Affairs, Melbourne, 25 November.
- Schloenhardt, A 2000, 'Australia and the boat people: 25 years of unauthorised arrivals', *University of New South Wales Law Journal*, vol. 23, no. 3, pp.33-56.
- Schloenhardt, A 2001, 'Trafficking in Migrants: Illegal Migration and Organised Crime in Australia and the Asia-Pacific Region', *International Journal of the Sociology of Law*, vol. 29, pp.331-378.
- Schloenhardt, A 2008, 'Trafficking in persons in Australia: myths and realities', Paper presented at the University of Queensland, Brisbane, 22 September.
- Schloenhardt, A 2009, 'Trafficking in persons and the exploitation of foreign workers in the sex

- Segrave, M 2004, 'Surely something is better than nothing? The Australian response to the trafficking of women into sexual servitude', *Current Issues in Criminal Justice*, vol. 16, no. 1, pp.85–92.
- Segrave, M 2008, 'Trafficking in persons as labour exploitation', in Chris Cunneen and Michael Salter (eds), *Proceedings of the 2nd Australian & New Zealand Critical Criminology Conference*, Sydney, Australia, pp.322–340.
- Segrave, M 2009a, 'Human trafficking and human rights', *Australian Journal of Human Rights*, vol. 14, no. 2, pp.71–94.
- Segrave, M 2009b, 'Order at the border: The repatriation of victims of trafficking', *Women's Studies International Forum*, vol. 32, pp.251–260.
- Segrave, M, Milivojevic, S & Pickering S 2009, *Sex trafficking: International context and response*, Willan Publishing, United Kingdom.
- Shiveley, M, Kuck Jalbert, S, Kling, R, Rhodes, W, Finn, P, Flygare, C, Tierney, L, Hunt, D, Squires, D, Dyous, C, Wheeler, K 2008, *Final report on the evaluation of the First Offender Prostitution Program: Report summary*, National Institute of Justice, US Department of Justice, Washington, D.C.
- Smith, S 1999, *The regulation of prostitution: A review of recent developments*, NSW Parliamentary Library Research Service, briefing paper no 21/99.
- Soderlund, G 2005, 'Running from the rescuers: New US crusades against sex trafficking and the rhetoric of abolition', *NWSA Journal*, vol. 17, no. 3, pp.64–87.
- St Kilda Legal Service 2001, 'Legal issues for professionals in the sex industry', Melbourne.
- Sullivan, M & Jeffreys, S 2002, 'Legalisation: The Australian experience', *Violence Against Women*, vol. 8, no. 9, pp.1140–1148.
- Surtees, R 2003, *Female migration and trafficking in women: The Indonesian context*, Sage, London.
- Sutherland, M 2007, 'The AusAID response to human trafficking in Southeast Asia', *UNEAC Asia Papers*, no. 19, pp.91–102.
- Swedish Ministry of Industry, Employment and Communications, Division of Gender Equality 2004, *Fact sheet on prostitution and trafficking in women*, Accessed at [http://naring.regeringen.se/fragor/jamstalldhet/pdf/prostitutioneng\\_n4004.pdf](http://naring.regeringen.se/fragor/jamstalldhet/pdf/prostitutioneng_n4004.pdf)
- The Salvation Army 2009, *International positional statement on human trafficking*, approved draft, 14 September.
- Turner, J & Kelly L 2009, 'Trade secrets: intersections between diasporas and crime groups in the constitution of the human trafficking chain', *British Journal of Criminology*, vol. 49, pp.184–201.
- Tyldum, G, Tveit, M & Brunovskis, A 2005, *Taking stock; A Review of existing research on trafficking for sexual exploitation*, Oslo, Fafo.
- Wilson JM 2008, 'Human trafficking in the Heartland', *Journal of Criminal Justice*, vol. 24, no. 3, pp.296–313.
- United Nations 2000, Trafficking of women and girls: Report of the Secretary-General, Accessed at [www.un.org/womenwatch/daw/followup/trafficking.html](http://www.un.org/womenwatch/daw/followup/trafficking.html), 26 February 2010.
- United Nations Economic and Social Council 1953, *Slavery, the slave trade and other forms of servitude, Report of the Secretary-General*, UN Doc E/2357.

- United Nations (UN) General Assembly 2009, 'Promotion and protection of all human rights, civil, political, economic, social and cultural rights, including the right to development: report submitted by the Special Rapporteur on trafficking in persons, especially women and children, Joy Ngozi Ezeilo', Human Rights Council, 10<sup>th</sup> session, agenda item 3.
- United Nations Office for the High Commissioner on Human Rights (UNOHCHR) 2002, *Recommended principles and guidelines on human rights and human trafficking*, Accessed at <http://www.ohchr.org/Documents/Publications/Traffickingen.pdf>, 12 March 2010.
- United Nations Office for the High Commissioner on Human Rights (UNOHCHR) 2003, *Resolution 2003/3 Report of the Working Group on Contemporary Forms of Slavery*, UNOHCHR, Geneva.
- United Nations Office on Drugs and Crime (UNODC) 2009, 'Global report on trafficking in persons', Accessed at <http://www.unodc.org/>, 21 September 2009.
- United States Department of State 2009, *Trafficking in persons report*, Washington, USA.
- Williams, S & Masika, R 2002, 'Editorial,' in R Masika (ed.), *Gender, trafficking and slavery*, Oxfam, Oxford.
- Wilson, JM & Dalton, E 2009, 'Human trafficking in the heartland', *Journal of Contemporary Criminal Justice*, vol. 24, no. 3, pp.296–313.
- Wood, JRT 1997, *Royal Commission into the New South Wales Police Service* (Commissioner, The Hon JRT Wood), Final Report, Government of the State of New South Wales, Sydney.
- Yea, S 2004, 'Sites of vulnerability, gendered violence and trafficking of women and girls for prostitution', *Development Bulletin*, vol. 66, pp.78–82.